

Message Text

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ACTION NEA-07

INFO OCT-01 SS-14 ISO-00 NEAE-00 NSC-05 NSCE-00 SSO-00

PM-03 SP-02 L-01 INR-05 INRE-00 CIAE-00 DODE-00 PRS-01

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O R 290915Z SEP 75

FM AMEMBASSY KABUL

TO SECSTATE WASHDC IMMEDIATE 4487

INFO AMEMBASSY ISLAMABAD

AMEMBASSY NEW DELHI

AMEMBASSY TEHRAN

CINCPAC

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 6429

LIMDIS

CINCPAC FOR POLAD

E. O. 11652: GDS

TAGS: PINT, PGOV, AF

SUBJECT: MAJOR SHAKE-UP IN AFGHAN CABINET

REF: KABUL 5614 AND 5766 AND 5175

1. SUMMARY: GOVERNMENT OF AFGHANISTAN (GOA) HAS ANNOUNCED SIX NEW CABINET APPOINTMENTS. APPOINTMENTS SEEM TO REFLECT INCREASED CONFIDENCE OF PRESIDENT DAOUD IN HIS OWN POWER TO MAKE CHANGES. THE NEW APPOINTMENTS ALSO SEEM TO BRING MORE COMPETENCE TO THE GOA. IF THERE IS ANY IDEOLOGICAL SIGNIFICANCE, IT IS A TREND AWAY FROM "THE LEFT." END SUMMARY

2. RADIO KABUL EVENING SEPTEMBER 27 ANNOUNCED THE FOLLOWING MAJOR GOA CABINET CHANGES:

A) MINISTER OF FINANCE ADBULLELLAH HAS BEEN GIVEN
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ADDITIONAL TITLE "SECOND DEPUTY PRIME MINISTER;"

B) FAIZ MOHAMMAD, WHO HAS BEEN MINISTER OF INTERIOR SINCE THE 1973 COUP, HAS BEEN NAMED MINISTER OF FRONTIERS AFFAIRS;

C) ADDUL QADIR (WHO EARLIER USED THE SUR-NAME "NUGQKTANI"), FORMERLY COMMANDANT OF THE POLICE-GENDARMERIE, HAS BEEN MADE MINISTER OF INTERIOR;

D) ADBUL TAWAB ASEFI, WHO HAS BEEN GOVERNOR OF HERAT, NAMED MINISTER OF MINES AND INDUSTRIES;

E) AZIZULLAH WASEFI, WHO HAS BEEN GOVERNOR OF NANGARHAR, NAMED MINISTER OF AGRICULTURE TO REPLACE GHULAM JAILANI BAKHTARI;

F) ENG. ADBUL KARIM ATTAYEE, UNTIL NOW PRESIDENT OF RADIO AFGHANISTAN, NAMED MINISTER OF COMMUNICATIONS.

3. STRENGTHENING OF CABINET. MOST NOTABLE ABOUT THE NEW CABINET IS THE ADDED STRENGTH THE CHANGES BRING TO THAT BODY. TWO LONG VACANT POSITIONS, FRONTIERS AFFAIRS AND COMMUNICATIONS, HAVE AT LAST BEEN FILLED. A FULL TIME MINES AND INDUSTRIES MINISTER ALSO HAS BEEN NAMED TO REPLACE MINISTER OF MINES AND INDUSTRIES, AND, EDUCATION KAYUM, WHO IN HOLDING TWO SUCH DISTINCT PORTFOLIOS FOUND IT DIFFICULT TO DO JUSTICE TO EITHER. ALTHOUGH FINANCE MINISTER ADDULELLAH HAS BEEN SUBJECT TO "MIXED REVIEWS" AS TO PERFORMANCE AS MINISTER, HIS CLOSE PERSONAL RELATIONSHIP TO DAOUD BRINGS CONSIDERABLE STRENGTH TO THE NEWLY-FILLED "SECOND DEPUTY PRIME MINISTER" POSITION. ALTHOUGH FAIZ MOHAMMAD'S MOVE FROM INTERIOR TO FRONTIERS AFFAIRS MIGHT BE SEEN AS A "DEMOTION", HIS NEW JOB IS ONE WHICH IS NEVERTHELESS SIGNIFICANT AND COULD BECOME EVEN MORE SO GIVEN DAOUD'S

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ATTITUDES TOWARD PUSHTUN AND BALUCH "BROTHERS" LIVING ACROSS BORDER IN PAKISTAN AND GOA TEMPTATIONS TO BECOME MORE DEEPLY INVOLVED IN AFFAIRS OF THESE PEOPLES. FAIZ MOHAMMAD'S SUCCESSOR AT INTERIOR, QADIR (NURISTANI), WHO HAS LONG BEEN DESCRIBED BY SOME RUMORS AS MOHAMMAD'S BITTER RIVAL, IS A MEMBER OF THE CENTRAL COMMITTEE WHICH CAME TO POWER WITH DAOUD. QADIR HAS DEMONSTRATED TOUGHNESS IN HIS ROLE AS POLICE COMMANDANT. HE MAY BE

COUNTED ON TO BRING TO INTERIOR A VIGOR, EVEN A RUTHLESSNESS, WHICH BEFITS THE PRESIDENTIAL MOOD IN THESE DAYS AFTER THE PANJSHIR INSURGENCY. (COMMENT: THERE IS SOME POSSIBILITY THAT FAIZ MOHAMMAD LOST PRESIDENTIAL CONFIDENCE AFTER THE FAILURE OF THE INTERIOR MINISTRY TO PREDICT AND SUBSEQUENTLY TO CONTROL THE PANJSHIR VIOLENCE.)

4. LEFT-RIGHT ORIENTATION. IN TERMS OF INNER CIRCLE POLITICS, THAT IS THE POLITICS OF THOSE CLOSEST TO DAOUD WHO ARE PERSONAL ASSOCIATES AS WELL AS OFFICIAL OFFICE HOLDERS, THE RAISING OF ADBULELLAH TO A POINT OF BEING A LIKELY SUCCESSOR TO DEPUTY PRIME MINISTER SHARQ IS SEEN BY SOME AS A BLOW AGAINST SHARQ HIMSELF. THE DEPUTY PRIME MINISTER, NUMBERED ALONG WITH FAIZ MOHAMMAD AND EX-AGRICULTURE MINISTER BAKHTARI AS LEADING "LEFTISTS", HAS BEEN RUMORED AS THE CENTRAL FIGURE IN A FACTION VIGOROUSLY OPPOSED BY SUCH POWERFUL PERSONS AS CENTRAL CORPS COMMANDER HAIDER, ADBULELLAH, AND NPOLICE COMMANDANT ABDUL QADIR (NURISTANI), NOW NAMED MINISTER OF INTERIOR. EARLIER LOWER LEVEL BUREAUCRATIC SHIFTS HAD INDICATED EROSION OF SHARQ'S POSITION. ABDUL GHAS MUKHAMEL, NUMBER THREE IN THE HEALTH MINISTRY AND A STRONG SHARQ SUPPORTER WAS TRANSFERRED TO A JOB IN THE REMOTE PAKTIA REGION EARLIER THIS SUMMER. PERHAPS NOT COINCIDENTALLY MUKHAMEL'S BROTHER WAS RELIEVED OF HIS POST AS DEPUTY MINISTER OF FRONTIERS AFFAIRS SEPT. 24. CONFIDENTIAL
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(COMMENT: HASSAN SHARQ HOWEVER HAS BEEN A DAOUD INTIMATE FOR TWO DECADES AND WE DOUBT WHETHER HIS CURRENT POLITICAL PROBLEMS REPRESENT HIS PROSPECTIVE TOTAL REMOVAL FROM THE AFGHAN POLITICAL SCENE. ONE THEORY EXPRESSED HERE WAS THAT ADBULELLAH'S "EVELATION" MIGHT HAVE BEEN IN FACT DESIGNED TO REMOVE HIM FROM DAY-TO-DAY CONTROL OF THE FINANCE MINISTRY IN ORDER TO ALLOW MORE ABLE TECHNICAL MANAGERS

TO CONTROL AFFAIRS. WHATEVER THE OUTCOME OF SHARQ'S CURRENT POLITICAL DIFFICULTIES, IT SEEM CERTAIN HE WILL IN THE SHORT RUN FIND HIS POWER DIMINISHED AND THAT THE CABINET IN WHICH HE SERVES IS HARDLY A CONGENIAL BODY FOR HIM.)

5. TECHNICAL COMPETENCE. ABDUL TAWAB ASEFI, GOVERNOR OF HERAT, A CORNELL GRADUATE WHO SERVED

EARLIER AS VICE PRESIDENT OF THE HELMAND VALLEY
AUTHORITY, APPEARS TO BE AN EXCELLENT CHOICE FOR
MINES AND INDUSTRIES. HE IS A DYNAMIC AND INTEL-
LIGENT MAN WITH EXCELLENT BUREAUCRATIC SKILLS.
NANGARHAR GOVERNOR WASEFI, REPLACING THE DIFFICULT
AND INEFFECTUAL GHULAM JAILANI BAKHTARI AT
ARICULTURE, IS LESS KNOWN TO US BUT HE APPEARS
A SOLID MEMBER OF THE AFGHAN BUREAUCRACY.

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ACTION NEA-07

INFO OCT-01 SS-14 ISO-00 NEAE-00 NSC-05 NSCE-00 SSO-00

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FM AMEMBASSY KABUL

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C O N F I D E N T I A L SECTION 2 OF 2 KABUL 6429

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6. COMMENT: DAOUD'S TACTICS. THESE NEW
APPOINTMENTS CONSTITUTE THE LARGEST CHANGE
IN GOA LEADERSHIP SINCE THE JULY 1973 COUP.
THE CABINET SHIFTS APPEAR TO US, AND WE BELIEVE WILL
APPEAR TO AFGHAN PUBLIC, TO SIGNAL DIMUNITION
OF INFLUENCE OF "LEFTISTS" IN THE GOVERNMENT (I.E.
PERSONS WHO WISH TO GO FURTHER THAN DAOUD IN
NATIONALIZATION AND CLOSE ASSOCIATION WITH
SOVIET SOLUTIONS TO DEVELOPMENTAL PROBLEMS).
THE PATTERN OF DISMISSING OR MOVING MEN OF
THIS STRIPE TO POSITIONS OF LESS IMPORTANCE
WHILE MOVING IN MEN OF TESTEF LOYALTY OR COM-
PETENCE IS ONE WE HAVE DISCERNED IN RECENT LOWER
LEVEL PERSONNEL SHIFTS (REFTELS). BEFORE THE

SEPTEMBER 27 MASS CHANGES, DAOUD SEEMED TO
PERFER "SALAMI TACTICS" OVER DRAMATIC MOVES
THAT MIGHT COALESCE OPPOSITION. DEPARTURE FROM
THIS POLICY MAY INDICATE DAOUD'S CONFIDENCE IN
HIS ABILITY TO DEAL WITH RIVALS WITHIN THE
GOVERNMENT, AND REFLECT A DEFINITE SENSE OF
URGENCY BROUGHT ABOUT BY THE CHALLENGE OF
THE PANJSHIR AND RELATED INSURGENCIES. THE
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REMOVAL OR DEMOTION OF PROMINENT "LEFTISTS"
MAY ALSO BE INTENDED AS A GESTURE TOWARD
ISLAMIC CONSERVATIVES OPPOSED TO CLOSE RELATIONS
WITH THE "GODLESS" SOVIET UNION.
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